National MAPPA Training
- Briefing –

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Course Aims

To provide a general introduction to principles, purpose and procedures of MAPPA
Course Objectives

• To gain an understanding of the definitions of harm
• To develop knowledge around the purpose and function of MAPPA
• To gain an understanding of the language and terminology of MAPPA
• To understand the referral process into MAPPA and issues around eligibility
What Is MAPPA?

MAPPA stands for:

Multi
Agency
Public
Protection
Arrangements
The Purpose Of MAPPA Is ...

to help to reduce the re-offending behaviour of sexual and violent offenders in order to protect the public, including previous victims, from serious harm.

MAPPA Guidance (2012) Version 4
It Does This By:

Ensuring that all relevant agencies **work together effectively** to:

- **Identify** all relevant offenders
- **Complete comprehensive risk assessments** that take advantage of co-ordinated information sharing across the agencies
- **Devise, implement and review** robust Risk Management Plans
- **Focus** the available resources in a way which best protects the public from serious harm
MAPPA Is Not…

A separate agency or body itself

BUT it is …

a MECHANISM through which agencies can both:

• **Discharge** their statutory duties

and

• **Protect the public in a co-ordinated manner.**
MAPPA Is Made Up Of…

The Responsible Authority:
Police, Prison and Probation

and

Duty to Co-operate Agencies
Housing, Health, Safeguarding (Children and Adults), Youth Offending Teams, Education, Employment Services (Job Centre Plus), Electronic Monitoring Services, UKBA
Risk Definitions

• **Serious harm** – harm which is life threatening or traumatic and from which recovery, whether physical or psychological, can be expected to be difficult or impossible.

Low, Medium, High, Very High
Who Is Managed Through MAPPA?

Category One:

Registered Sexual Offenders

They must notify the police of their name, address and personal details (Sexual Offences Act 2003).
Who Is Managed Through MAPPA?

Category Two:

Violent Offenders (and other Sexual Offenders)

Those who have been sentenced to 12 months or more in custody for a violent offence or to detention in hospital with restrictions.
Who Is Managed Through MAPPA?

**Category Three:**

**Other Dangerous Offenders**

*Those who have committed an offence in the past which indicates the capacity to cause serious harm to the public and who because of the assessed risk need multi-agency management at level 2 or 3.*
Sexual Offences Against Child or Adult

- Rape
- Indecent Assault
- Indecent Exposure
- Downloading Indecent Sexual Material - Child
- Assault By Penetration
- Sexual Activity With A Child
- Causing Or Inciting A Child To Engage In Sexual Activity
- Possession Of Indecent Material
- Meet A Child Following Sexual Grooming
- Abuse Of Position Of Trust Causing Or Inciting A Child To Engage In Sexual Activity
- Sexual Assault Against Child
- Causing A Child To Watch A Sexual Act
- Burglary With Intent To Commit Rape
Violent Offences

Physical and Psychological Harm

- Assault – GBH / AOABH
- Kidnapping
- Possession of Firearm With Intent To Endanger Life
- Aggravated Burglary
- Arson
- Murder
- Manslaughter
- False Imprisonment
- Malicious Wounding
- Robbery
- Violent Disorder
- Domestic Violence
Offending Whilst Under MAPPA

• This could trigger

• Mandatory MAPPA Serious Case Review

• Discretionary MAPPA Serious Case Review
MAPPA Level One Management

**Level 1: Ordinary Agency Management**

Where the risks posed by the offender can be **effectively** managed by the **“Lead Agency”** ie, the agency with statutory responsibility for the case.

This does not mean that other agencies or multi agency processes will not be involved, only that it is not necessary to actively manage through MAPPA Conferencing.
MAPPA Level Two Management

**Level 2: Multi-Agency Public Protection Meeting**

Used in cases where it is determined that the management issues require active conferencing.

Level 2 MAPPA must offer ‘**Added Value**’ to the management of the case.

*This is what most people commonly understand as a “MAPPA case”.*
MAPPA Level Three Management

Level 3: Multi-Agency Public Protection Meeting

Used where it is determined that the management issues require:

• **Active conferencing** AND

• **Senior Representation** in order to be able to commit significant resources at short notice **AND/OR**

• Where there are **significant media issues and/or public interest in the case**
Risk Management

“Each case is managed at the lowest appropriate level that is consistent with providing a defensible Risk Management Plan”

MAPPA Guidance (2012) Version 4
MAPPA Review

• Level 3 MAPPA Review – up to 12 weeks

• Level 2 MAPPA Review - up to 16 weeks

• Level 1 Review – up to 4 months
Risk Management Measures

- Raise Target Profile
- Exclusion zones – School Locations / Where Children Frequent
- Drug Testing
- Undergo MH Assessment
- Disclosure – New Intimate Relationship
- Covert Surveillance
- SOP – Standard Operational Procedure - DV
- Sexual Harm Prevention Order - SHPO
- Sex Offender Registration
- Victim Liaison – Victims Charter
- Target Hardening
- Safeguarding Referral – Child / Adult Services
- Intelligence Sharing
- Tag
Risk Management Measures

- Programme Intervention
- Statutory Supervision
- Polygraph Test – Sexual Offender
- Curfew – Approved Premises
- Reside As Directed
- Signing Time – Approved Premises
- Licence Prohibition – Computers / Mobile Phone
- No Contact With Victim or Relations of
- Supervised Contact - Children
- Alcohol Testing
- No Travel Abroad – Licence
Identifying Risk:

• How would you know if risk is escalating?
Referral to MAPPA L2/3

- Screening checklist
- Referral form
- Submission to MAPPA
- MAPPA Screening panel
- Decision outcome communicated to referrer with interim action plan
What to do next?

• If you identify an individual who you believe poses a risk of serious harm you should discuss this with a line manager in the first instance.

• If you both feel it would be appropriate to take this forward to a MAPPA, ring the MAPPA Coordinator for the area and/or complete the MAPPA referral form and send to the MAPPA Coordinator for consideration.
MAPPA Referral Form:

- **Ensure** as much detail as possible
- **Clear and specific** information including dates of events, full names and dates of births of individuals mentioned
- **Be clear** why you think a multi agency meeting would assist in the risk management of the case
- **Identify** who should be invited and contact details
If you are invited to a MAPPA meeting:

• You must **research** all current and historical information held by your agency
• Be prepared to share that information within the MAPP meeting
• Ensure that where absolutely unable to attend a representative can attend on your behalf
Risk Assessment:

“Unless all **relevant information** is available, in good time, to those making the assessments and drawing up the Risk Management Plans, public protection may be **compromised**.”

MAPPA Guidance (2012)  Version 4
Format of a MAPPA Meeting:

- Summary of legal status shared by the Chair
- Referring agency to give background details re the case and reasons for referral
- Each agency present shares the information they hold on the individual
- Discussion re the risk concerns
- Risk assessment agreed
- Joint Risk Management Plan
Information Sharing Must:

• Have lawful authority
  – Data Protection Act (1998),
  – Human Rights Act (1998),
  – Common Law,
  – Statutory Duties of Confidence

• Be necessary

• Be proportionate

• Ensure the safety and security of the information shared

MAPPA Guidance (2012) Version 4
Agency Representation at MAPPA Meetings

Key to the effectiveness of level 2 and 3 MAPP meetings is **representation** at the right level in the right meeting. Factors to consider are:

- The **authority** to make decisions and allocate resources on behalf of the organisation

- Relevant **experience** of risk/needs assessment and the **skill** to **contribute** effectively to risk management planning

- Continuity of staff
MAPPA Disclosure

- May be needed to protect the public
- Disclosure must have lawful authority
- Disclosure must be necessary
- Disclosure must be proportionate to risk and done in ways, which
  - Ensure safety and security of the information disclosed, and
- Be accountable
Defensible Decisions

- Appropriate levels of knowledge and skill
- Appropriate identification and use of information
- Risk assessment grounded in the evidence
- Communication with relevant others
- Risk Management Plan linked to risks and risk level
- Risk Management Plan delivered with integrity
- All reasonable steps have been taken
- Information collected and thoroughly evaluated
- Clear recording
Findings From Inquiries

• **Poor** inter-agency communication

• **Procedures** not known or not followed

• **Failure** to listen to significant people

• **Poor** planning and lack of ownership

• **Conscious or unconscious** discrimination
Key Messages

• (1) MAPPA meetings are confidential. The contents are not to be shared without approval of the Chair and the minutes must be stored in the restricted sections of agency files. Minutes cannot be transported to and from MAPPA Meetings.

• Unlike Child Protection conferences, reports and information are not shared with the subject and he or she is not present at any meeting.
Key Messages

• (2) The **quality** of risk assessments and risk management plans are influenced by the **effectiveness of information sharing arrangements**. Unless all relevant information is available to those making the assessments and drawing up the risk management plans, public protection may be compromised.
Key Messages

• (3) Information sharing within a MAPPA meeting is a two way process; an agency may have limited knowledge of, or involvement with, an individual prior to a meeting, but may well reassess their involvement in the light of the information shared by other agencies.
Key Messages

(4) The key to the **effectiveness** of all level 2 and level 3 MAPPA meetings is **multi-agency** involvement and representation. It is important that the **right people** are in attendance who have the **capability and authority** (or delegated authority) to make all necessary decisions for their agencies.
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